# Introduction to Swiss Civil Procedure

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### Legislation on civil procedure

- Swiss Code of Civil Procedure (Zivilprozessordnung, ZPO) 2008 [entry into force: 2011; reform 2023 [eif 2025]
- Swiss Debt Enforcement and Insolvency Act (Schuldbetreibungs- und Konkursgesetz, SchKG) 1889 [eif 1892] / major reform 1994 [eif 1997]
- Federal Patent Court Act (Bundespatentgerichtsgesetz, BPatGG) 2009
  [eif 2010]
- [Federal Act on Federal Civil Procedure (Bundesgesetz über den Bundeszivilprozess, BZP)] 1947 [eif 1948]
- Swiss Federal Court Act (Bundesgerichtsgesetz, BGG) 2005 [eif 2007]
- Bundesgesetz über das Internationale Privatrecht (IPRG) 1987 [eif 1989]
- Cantonal legislation on court organisation and subject-matter jurisdiction (eg Court Organisation Act of the Canton of Zurich [GOG])

# Legislation on civil procedure

#### **Adjudication**

Cantonal courts, Federal Patent Court: ZPO [/BPatGG] Federal court (appeals): BGG [/BZP]

Federal court (1st instance): BZP

#### **Enforcement**

Money claims: SchKG

Non-money-claims: ZPO

Arbitration

Domestic: ZPO

International: IPRG

Insolvency: SchKG

#### **Civil courts**

Federal Court (Bundesgericht)

2nd instance cantonal court

singleinstance cantonal court

Federal Patent Court

1st instance cantonal court

[conciliation authority]



# **Swiss judges**

- Professional and lay judges
- Elections
- Influence of political parties

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### **Swiss lawyers**

- Federal Act on the Free Movement of Lawyers (Bundesgesetz über die Freizügigkeit der Anwältinnen und Anwälte, BGFA)
- Cantonal rules on bar admission
- No requirement to be represented by a lawyer in civil proceedings
- Professional representation before courts: lawyers' monopoly
- Federal Court: representation only by lawyers (but litigants in person also admitted)

#### **Jurisdiction**

- Subject-matter jurisdiction: determined by cantonal law within parameters set by ZPO
- Territorial jurisdiction
  - Traditional Swiss approach: defendant's domicile

Article 30(2) Swiss Federal Constitution Unless otherwise provided by law, any person against whom civil proceedings have been raised has the right to have their case decided by a court within the jurisdiction in which they reside.

- Influence of Lugano Convention
- Today: Many exceptions from domicile principle



### **Mandatory conciliation**

- Principle: mandatory pre-trial conciliation (with exceptions)
- About 50% of cases settled at conciliation stage
  - & large percentage of money claims filtered out through enforcement proceedings without prior judgment
- Cantonal rules on organisation of conciliation authority (court, justice of the peace, specialised administrative authority)
- Alternative: mediation (rarely used)



## Mandatory conciliation – possible outcomes

- dismissal for groundlessness (plaintiff's default)
- settlement, acceptance, withdrawal
  - > same effect as binding judgment
- authorisation to proceed (Klagebewilligung)
  - case may be brought before court within 3 months (no automatic initiation of court proceedings!)
- judgment (Entscheid)
  - up to 2000 CHF
  - claimant's request; discretion of conciliation authority
- proposed judgment (*Urteilsvorschlag*)
  - up to 5000 CHF (gender equality/tenancy: no upper limit)



- Ordinary procedure (ordentliches Verfahren)
  - claims over CHF 30'000 / claims without monetary value
  - often dominated by written elements
  - emphasis on formalities, strict party responsibility, de facto (but not de iure) necessity of representation by lawyer
- Simplified procedure (vereinfachtes Verfahren)
  - claims up to CHF 30'000 (some types of claims regardless of value)
  - less formal, more orality, more judicial involvement
- Summary procedure (summarisches Verfahren)
- Special procedures in family law matters

- Structure of ordinary proceedings
  - exchange of written statements
    - statement of claim, statement of defence
    - if ordered by court: replication [Replik], rejoinder [Duplik]
  - at court's discretion: instruction hearing (Instruktionsverhandlung)
  - main hearing (waiver by parties possible)





- New factual allegations and evidence
  - two unrestricted opportunities
    - two written statements for each party or
    - one written statement for each party and instruction hearing where new allegations and evidence can be brought forward (i.e. instruction hearing not restricted to e.g. settlement discussions) or
    - one written statement for each party and beginning of oral hearing (before parties' statements under Article 228 ZPO)



- New factual allegations and evidence (continued)
  - admissibility of late allegations
    - newly-arising facts [and evidence?]: admissible if introduced without delay
    - pre-existing facts and evidence: admissible if they could not have been introduced earlier despite reasonable diligence & introduced without delay
    - latest possibility for all new facts and evidence: beginning of the deliberation of the judgment
  - where facts are established ex officio, new allegations and evidence are allowed until the beginning of the deliberation of the judgment without restriction



- Relationship between the judge and the parties
  - Formal aspects of proceedings (service of documents, scheduling hearings etc.): responsibility of court
  - Substantive case management?
    - principle of party presentation
    - duty to ask questions and give instructions (scope disputed; courts often reluctant, in particular towards parties represented by lawyers)
    - taking evidence ex officio (powers broad in theory, but rarely used in practice)





- Evidence
  - types of evidence enumerated in ZPO
    (witness testimony, documents, inspection, courtappointed experts, written statements, party interrogation)
  - no party-appointed experts (such expertise only qualifies as party's assertion, not as evidence)
    - after 2023 reform: reports by party-appointed experts qualify as documentary evidence

- Evidence (continued)
  - free evaluation of evidence
  - "anticipated evaluation" of evidence?
    - evidence that is irrelevant, inadmissible or (objectively) unfit for purpose
    - problematic: assessment of credibility before taking of evidence

- Evidence (continued)
  - duty to cooperate and right to refuse
    - unjustified refusal by party taken into account when appraising evidence
    - o unjustified refusal by third party: compulsion
  - illegally obtained evidence: balancing of interests



### **Effects of judgments and settlements**

- both judgments and settlements become res judicata (exact meaning for settlements unclear)
- settlement leads to termination of the proceedings *ipso iure* (i.e. without a judgment)



### **Effects of judgments and settlements**

- res judicata
  - between the parties (inter partes)
  - limited to the object of the dispute (Streitgegenstand), no collateral estoppel/issue preclusion
- third-party intervention (Nebenintervention) and third-party notice (Streitverkündung): binding effect of reasons that are detrimental to the party in whose favour the third party intervened or who issued the notice (Articles 77 and 80 ZPO)





## **Appeals against judgments**

- Appeal (Berufung) and objection (Beschwerde) to higher cantonal court
  - depending on type of judgment and value of the dispute
  - appeal: full review
  - objection: full review on points of law; facts: only "obviously incorrect" establishment
- Civil appeal (Beschwerde in Zivilsachen) and subsidiary constitutional complaint (subsidiäre Verfassungsbeschwerde) to the Federal Court



#### Demand for enforcement **Enforcement of** (Betreibungsbegehren) money debts Order for payment (Zahlungsbefehl) No objection Objection (Rechtsvorschlag) Action for payment Final dismissal of objection Provisional dismissal of (Anerkennungsklage) (definitive Rechtsöffnung objection (provisorische Rechtsöffnung) Action for negative Action for negative declaration (negative declaration after Feststellungsklage provisional dismissal of (summary or objection ordinary/simplified (Aberkennungsklage) proceedings) Motion to proceed (Fortsetzungsbegehren) Action for repayment (Rückforderungsklage) Attachment (*Pfändung*) Bankruptcy (Konkurs)



## **Insolvency**

- Bankruptcy proceedings as debt enforcement (for merchants/businesses; no requirement of insolvency)
- Bankruptcy proceedings without prior enforcement
  - at a creditor's demand
  - at the debtor's demand
- Composition proceedings (Nachlassverfahren)
- Distribution of assets
- After insolvency: "no new property" exception (but no discharge of residual debt [yet])